

Management Letter

on the

The Kapit Bisig Laban sa Kahirapan –
Comprehensive and Integrated Delivery
of Social Services
(KALAHI-CIDSS)
Loan No.: 7959-PH

Department of Social Welfare and Development

For the Year Ended December 31, 2014



Republic of the Philippines COMMISSION ON AUDIT

Department of Social Welfare and Development Office of the Secretary Batasan Hills, Quezon City

CONFIDENTIAL

July 31, 2015

Honorable Corazon Juliano - Soliman Secretary Department of Social Welfare and Development Batasan Hills, Quezon City

Madam:

Management Letter on the Audit of the Loan No: 7959-PH: Kapit-Bisig Laban sa Kahirapan – Comprehensive and Integrated Delivery of Social Services – Additional Financing for the Calendar Year 2014

- 1. Pursuant to the Loan Agreement No. 7959-PH dated December 3, 2010 between the World Bank and the Republic of the Philippines, thru the Department of Social Welfare and Development, we have audited the accounts and operations of the *Kapit-Bisig Laban sa Kahirapan-Comprehensive and Integrated Delivery of Social Services* for the period ended December 31, 2014. The audit was conducted in accordance with Philippine Public Sector Standards Auditing. Those standards require that we plan and perform the audit to obtain a reasonable basis for our conclusions.
- 2. The audit was conducted by the audit team led by June L. Van Schoonneveldt State Auditor' IV, to (a) verify the level of assurance that may be placed on Management's assertions on the financial statements; (b) recommend agency improvement opportunities: and (c) determine the extent of implementation of prior years' audit recommendations.
- 3. The Independent Auditor's Report. Statement of Management Responsibility on the Financial Statements, the Project's statement of financial position, statement of financial performance, statement of cash flows and statement of changes in net assets/equity for the year then ended, and a summary of significant accounting policies and other explanatory information for calendar year 2014 are shown in **Annexes A-G**. The accounting errors and deficiencies affecting the fair presentation of the financial statements are summarized in **Annex H**.

4. We wish to bring to your attention our audit observations and recommendations which were earlier communicated through Audit Observations Memoranda (AOMs) and discussed in an exit conference conducted on June 30, 2014 with concerned DSWD officials. The comments were incorporated in this report, where appropriate. The significant audit observations and recommendations shall be incorporated in the Consolidated Annual Audit Report (CAAR) of the Department of Social Welfare and Development for CY 2014.

A. SUMMARY OF RECOMMENDATIONS

5. For the significant deficiencies observed in the course of the audit, we recommended and Management agreed to:

Funds not remitted to the National Treasury kept intact in the bank

 Require the concerned DSWD officials to deposit immediately with the National Treasury the dormant and unnecessary bank accounts deposited with AGDB.

Loan proceed grants directly refunded to the IBRD:WB without DOF BTr notification

- Furnish the DOF and the BTr of the LBP bank debit memo pertaining to the return refunds of loan/grant proceeds with the corresponding letters authorizing the withdrawal and deposit of the amount P6.953,796.22 and \$2.425,268.48 to Wachovia Bank NA. New York, of the IBRD; and
- Stop the practice of direct refund/return of loan/grant balances, for future transactions of the same nature, instead request for cancellation of the unwithdrawn amount of loan/grant through DOF/BTr.

Recording errors omissions resulting in misstatement of Cash in Bank balances

• FOs to forward to the DSWD-CO the transfer notice or deposit slip for reference and use in the monitoring and reconciliation of balances of the Current Account:

Unsupported payment of transactions

• Require the Directors of NPMO, KC and Finance to use the KC-AF-GOP according to its intended purpose:

- Require the Directors of NPMO, KC and Finance to adjust/reclassify the charging of asset of similar nature from KC-AF to the respective or appropriate funds, as may be necessary; and
- Require the Directors of NPMO, KC and Finance to require the concerned FOs to enforce submission of the liquidation reports pursuant to COA Circular No. 2012-001.

Loan Proceeds not utilized as intended (Erroneous charging of funds)

- Require the Directors of NPMO, KC and Finance to use the KC-AF-LP according to its intended use:
- Require the Directors of NPMO, KC and Finance to reimburse KC-AF-LP the above amount from the appropriate FAP funds; and
- Require the Directors of NPMO, KC and Finance to adjust/reclassify the charging of expenses from KC-AF to the respective or appropriate funds, as may be necessary.

Local Counterpart Contribution failed to reach the 80 percent performance indicator

- Direct the concerned DSWD officials to verify and look into the Municipalities which do not comply with the provisions of the MOA regarding the 30 percent LCC in the costs to ensure the sustainability and success of the KC projects;
- Direct the concerned DSWD officials to impose sanctions in case Municipalities continuously fail to comply with the abovementioned provisions: and
- Direct the concerned DSWD officials to improve the reporting system in the website to include not only the committed sub-project costs but likewise the actual and detailed costs to reflect the efficiency of the project in attaining its goals.

Delayed unimplemented not functional KALAHI-CIDSS sub-projects

• Require the KALAHI-CIDSS Regional Monitoring Management Unit in coordination with the field personnel to fast track the completion of SPs:

- Adopt measures and institute feedback mechanism system to address the issues and concerns which hinder the timely completion of projects: and
- Direct the ACT and BSPMC to immediately correct the defects/deficiencies noted and closely coordinate during planning and pre and post construction phases.

B. DETAILED OBSERVATIONS AND RECOMMENDATIONS

Funds not remitted to the National Treasury kept intact in the bank

Dormant and unnecessary accounts amounting to #18.573 million were not remitted to the National Treasury, which may result in large immobilized cash in AGDBs which can be used to fund other government projects.

- 6. Executive Order No. 431 dated May 30, 2005 requires the reversion to the National Treasury of all dormant accounts, unnecessary special and trust funds to the general fund and for other purposes.
- 7. Sections 3.2 and 3.4 of the Permanent Committee Joint Circular No. 4-2012, dated September 11, 2012, implementing EO No. 431, define the dormant accounts as collections authorized by law to be deposited with an AGDB but have remained inactive for more than five year; and the unnecessary special and trust funds as authorized special and trust funds maintained by government agencies with AGDB but which are no longer necessary for the attainment of the purposes for which said funds were established i.e., specific projects/programs, the implementation of which have been completed or abandoned.
- 8. The account Cash in Bank. Local Currency Current Account (LCCA) showed dormant and unnecessary bank accounts amounting to \$\mu\$18.573 million that were not remitted/deposited with the National Treasury, instead, they were deposited with Authorized Government Depository Banks (AGDB), as shown below, contrary to the foregoing rules and regulations.

| Office | Description | Bank Account No. | Year Opened | Amount as of 12/31/2014 |
|--------|---|---------------------|----------------|-------------------------|
| Dorman | t and Unnecessary Accounts | | | |
| OSEC | KC-AF-LP being operationally closed on May 31, 2014 | 3122-1010-60 | 2011 | 18,572.582.49 |

9. The non-remittance of the dormant and unnecessary to the National Treasury resulted in large cash deposited in AGDB of the agency which could have been used for other projects of the government.

10. We recommended and the Secretary agreed to require the concerned DSWD officials to deposit immediately with the National Treasury the dormant and unnecessary bank accounts deposited with AGDB.

Loan proceed/grants directly refunded to the IBRD/WB without DOF/BTr notification

Special Accounts of KALAHI CIDSS: Additional Financing (AF) and AUS AID Grant showed withdrawals amounting to P114.062 million for the return of loan/grant proceeds by the DSWD-OSEC to the funding source banks, without notification to the BTr and the DOF, which may result in the non-adjustment of the National Government borrowings.

11. Withdrawals totaling to P114,061,521.76 were made for the return of loan/grant proceeds as evidenced by DSWD letters to the Assistant Vice President of the LBP accompanied by duly filled-up and certified Application to Purchase Foreign Exchange, instead of a request for cancellation of the unwithdrawn amount of loan through Department of Finance (DOF) as the loan borrower representative and the Bureau of Treasury (BTr) for the control and service of the public debt, both foreign and domestic, to wit:

| Particulars | A | kmount |
|---|---------------|--------------|
| Particulars | (\$) | (P) |
| KC-AF-LP | | |
| LBP Local Currency Current Account No. 3122-1010-60 peso fund withdrawals on September 22, 2014 and October 8, 2014 amounting to P5,918,769.35 and P142,943.98, respectively. | | 6.061.713.33 |
| LBP Foreign Currency Current Account No. 3124-0029-14 dollar fund withdrawal on September 12, 2014 | 1.689,913.50 | |
| Total KC-AF-LP in Peso | 74,681.512.34 | 6.061,713.33 |
| AUS AID GRANT - Co-financing for KC projects TF 11939 | | |
| LBP Foreign Currency Current Account No. 3124-0061-70 dollar fund withdrawal on September 8, 2014 | 735,354.98 | |
| LBP Local Currency Current Account No. 3122-1022-45 peso withdrawal on September 15, 2014 | | 892.082.89 |
| Total AUS AID Grant in Peso | 32,426,213.20 | 892.082.89 |
| Grand Total in Peso | 114,061, | 521.76 |

- 12. The DOF and the BTr were not informed of the said transactions and this was confirmed on May 8, 2015 by the BTr Accounting Service Director III in his response to the confirmation letter of this office dated April 20, 2015. According to the KC-AF-LP personnel, the IBRD will automatically deduct the returned amount against the loan balance and after which a revised amortization shall be issued to the BTr as information to the government of the Philippines.
- 13. The non-cancellation of the unwithdrawn amount of loan through DOF and BTr without the covering request may result in the non-adjustment of the National Government borrowings.

14. We recommended and Management agreed to: (a) furnish the DOF and the BTr of the LBP bank debit memo pertaining to the return/refunds of loan/grant proceeds with the corresponding letters authorizing the withdrawal and deposit of the amount P6.953,796.22 and S2,425,268.48 to Wachovia Bank NA. New York, of the IBRD; and (b) stop the practice of direct refund/return of loan/grant balances, for future transactions of the same nature, instead request for cancellation of the unwithdrawn amount of loan/grant through DOF/BTr.

Recording errors/omissions resulting in misstatement of Cash in Bank balances

The unrecorded unutilized project fund balances of P4.055 million returned by various barangays in OSEC, understated the account Cash in Bank, LCCA and correspondingly overstated the accounts Expense/Accumulated Surplus/(Deficit).

- Some community-beneficiaries of the projects returned the unused balances of the funds that were granted them by depositing in the DSWD-KALAHI-C!DSS-MCC and DSWD-KALAHI-CIDSS-AF accounts of the DSWD-OSEC with the Development Bank of the Philippines, however, the copy of the transfer notice or deposit slip, as required under item 1.6 of the Community Finance Manual KALAHI-CIDDS Project, were not forwarded to the DSWD-CO thru the DSWD-FO for reference and use in the monitoring and reconciliation of balances of the Current Account. As of December 31, 2014 the deposits amounted to \$\text{P4.055.398.39}\$, of which \$\text{P4.039.309.89}\$ pertains to current year and \$\text{P16.088.50}\$ pertains to prior years.
- 16. The unrecorded unutilized project fund balances of \$\mu4.055.398.39\$ returned by various barangays in OSEC, understated the account Cash in Bank, LCC4 by \$\mu4.055.398.39\$ and correspondingly overstated the accounts Expense Accumulated Surplus (Defleit).
- 17. We recommended and the Secretary agreed to require the FOs to forward to the DSWD-CO the transfer notice or deposit slip for reference and use in the monitoring and reconciliation of balances of the Current Account.

Unsupported payment of transactions

Lapses in the processing of claims and weaknesses in the fund disbursement system permitted the payments of transactions which were supported with insufficient and improper documents.

- 18. Section 4, paragraph (6) of P.D. 1445 provides that "Claims against government funds shall be supported with complete documentation."
- 19. OSEC did not observe strictly the above said regulations, hence, the unauthorized and unsupported payments of transactions:

- Expenditures in the utilization of KALAHI-Additional Financing under KC-AF Loan No. 7959 funded by the World Bank/ International Bank for Reconstruction and Development (IBRD), for administrative costs of other Foreign Assisted Projects amounting to #1.967.001.76 is not in accord with DBM-COA-DOF Joint Circular No. 2-97 and were not included in the Work and Financial Plan (WFP) covering January 1 to May 31, 2014, thus resulting on overcharging and undercharging of expenses out of the KC-AF-LP and said FAPs, respectively.
- 20. Section 4.0 of COA Circular No. 2012—003 dated October 29, 2012 prescribing the updated guidelines for the prevention and disallowance of irregular, unnecessary, extravagant and unconscionable expenditures, defines "unnecessary expenditures" as those which could not pass the test of prudence or the diligence of a good father of a family, thereby denoting non-responsiveness to the exigencies of the service. This would also include incurrence of expenditure not dictated by the demands of good government and those the utility of which cannot be ascertained at a specific time.
- 21. The non-observance of the existing rules and regulations on payments resulted or will result in the suspension and/or disallowance of the transactions.
- 22. We recommended and the Secretary agreed to direct the:
 - a. KC NPMO and Finance to (a) use the KC-AF-LP according to its intended use; (b) reimburse KC-AF-LP the above amount from the appropriate FAP funds; and (c)adjust/reclassify the charging of expenses from KC-AF to the respective or appropriate funds, as may be necessary; and
 - b. concerned officials to be more prudent in its procurement activities especially during disaster relief operations, determine the real need before purchasing and ensure that only those that are extremely necessary will be procured.

B. Value for Money Audit

Local Counterpart Contribution failed to reach the 80 percent performance indicator

The 80 percent performance indicator target of municipalities that will provide KALAHI-CIDSS Additional Financing and KALAHI-CIDSS-MCC of 30 percent LGU Counterpart Commitment in 2014 was not attained, which resulted in the non-funding of other SPs of the community and limit the number of beneficiaries who could have availed of the benefits due from the program.

- 23. Component 2 on Capacity Building and Implementation Support of the KALAHI-CIDSS Operations Manual showed a Performance Indicator that 80 percent of municipalities provide their KALAHI-CIDSS Additional Financing (AF) LGU Counterpart Commitment (LCC) based on their delivery plan.
- 24. Under the Community Based Infrastructure Manual of KC "xxx ... the minimum local counterpart contribution (LCC) must reach 30% of the Total Estimated Project Cost. This is in compliance with the Memorandum of Agreement signed by the municipality and the Department."
- 25. The Memorandum of Agreement (MOA) provides the sanction in case of non-compliance or violation by the municipality of any of the provisions of the MOA as determined by the DSWD after an investigation. The sanction includes, among others, the exclusion of the LGU to the next cycle of KC projects.
- 26. The Physical and Financial Report provided by the KC Monitoring Evaluation as of December 31, 2014 revealed that 47 out of 77 municipalities covered by the KC SP in 2014 failed to meet the committed share of 30 percent of the costs of the KC sub-projects (SPs), as follows:

| Fund | No. of SPs completed in CY 2014 | Required 30% of Approved Project Cost-LCC | Actual LCC | Amount of Undelivered LCC |
|---------|---------------------------------------|---|---------------|------------------------------|
| KC-AF | 52 | 24.085.583.05 | 12.036,171.73 | 12.549.411.32 |
| K0-VICC | 136 | 46.477.973 13 | 39 559,790 84 | 6 918,182.29 |
| Tota | 138 | 70.563.656 18 | 51.595.982.57 | 18 967 593 61 |

27. Only 30 or only 38.96 percent of the total municipalities covered by the KC AF areas met the 30 percent LCC share. This resulted in the non-funding of other SPs of the municipalities/community and the limited the number of beneficiaries who could have availed of the benefits due from the program, as follows:

| Region | KC-AF (No. of Mun.) | KC-MCC (No. of SPs) |
|-----------------|---|------------------------|
| IVA | 3 | |
| IVB | | 10 |
| V | 1 | 57* |
| VΙ | | 2 |
| VII | | 3 |
| VIII | 1 | |
| ΙX | 5 | |
| Χ | 7 | |
| XI | 2 | |
| XII | 1 | |
| CARAGA | 7 | |
| * Forty nine ba | / arangays of Caramoan, C ommunity grants in 2014 | Camarines Sur with no |

- 28. Further, the Accomplishment Report posted in the DSWD website does not show the cost sharing scheme, which comprise the community grants from KC-AF and local counterpart contribution from LGUs. The report only showed the KC total project amount and did not mention that 86.67 and 54.84 percent of the KC-AF and MCC, respectively were not fully funded as some municipalities failed to meet the 30 percent commitment share, which does not provide informative data for decision making by stakeholders.
- 29. Moreover, sanctions provided in the MOA had not been imposed on the Municipalities which did not provide the required counterpart.
- 30. Management commented that based on the World Bank Implementation Completion and Results Report, the KC-AF Project has exceeded the intermediate outcome indicator of municipalities that provide LCC based on their plan having an actual achievement of 87 percent against target of 80 percent. In the case of KC MCC, the actual LCC delivered over the community grant funds released is already at 35 percent. The non-funding of other sub-projects is the result of the participatory resource allocation at the municipal level or Municipal Inter-Barangay Forum where all delegates decide and rank proposals based on the agreed criteria.
- 31. However, the reported World Bank Implementation Completion and Results Reports, which was used as basis of computation were not submitted for verification and validation.
- 32. We recommended and the Secretary agreed to direct the concerned DSWD officials to:
 - a) verify and look into the Municipalities which do not comply with the provisions of the MOA regarding the 30 percent LCC in the costs to ensure the sustainability and success of the KC projects;
 - b) impose sanctions in case Municipalities continuously fail to comply with the abovementioned provisions; and
 - c) improve the reporting system in the website to include not only the committed sub-project costs but likewise the actual and detailed costs to reflect the efficiency of the project in attaining its goals.
- 33. Management will comply in the future that LCC data should be included in the reporting system in the KC website.

Delayed/unimplemented/not functional KALAHI-CIDSS sub-projects

Out of 1.404 prioritized SPs in FOs CAR, V and VI amounting to P1,319.726 million, only 470 or 33.47 percent were completed, with project costs of P353.693 million. Moreover, the completed 51 SPs amounting to P58.44 million were either

not functional or with various deficiencies/defects, thus, limiting the access to basic social services, infrastructures as well as other benefits due the communities.

- 34. One of the objectives of the KALAHI-CIDSS is empowerment where the communities are given authority to plan, control, and make financial decisions during sub-project (SP) implementation. As such, they are primarily responsible in making sure that SPs are attained and that there is proper accountability.
- 35. The Regional Consolidated Physical and Financial Status of Approved Sub-Projects for the different funding sources/modalities, as of December 31, 2014 disclosed the following:

| Status | • | Prioritized | (| Completed | | On-going | No | yet Started |
|--------------------------|--------------|------------------------|--------------|-----------------------|--------------|----------------|----------------|----------------|
| Funding Source/ FO | No. of SP | Project Cost | No. of SP | Project Cost | No. of SP | Project Cost | No. of SP | Project Cost |
| MMC | | | | | | | | |
| CAR | 1.7 | 128 801 893 30 | 37 , | 38,063 94 <u>3 16</u> | 33 | 83.820.829.18 | ^_ | 8 927 420 99 |
| | 467 | 712,764 711 73 | 160 | 297 212 332 76 | 14.5 | 440 858 964.37 | 187 | 64 895,414 60 |
| <u> 7i</u> | 239 | 221 561.856 7 <u>5</u> | 13 | 13 570 844 43 | 162 | 173,527,536,38 | 8 4 | 34 463,477 94 |
| Sup-total | 920 | 1.063.129 463 78 | 210 | 256,837,120,35 | 365 | 698.005.029.90 | 245 | 108 286,313,53 |
| PAMANA | | | | | | | : | |
| V | 555 | 207 725,355 10 | 250 l | 96.856.078 12 | 88 | 97.639 276.98 | 257 | 13 230 000 00 |
| Aus-Aid | | | ! | | | | : | |
| 1 | 29 | 48 871 878 48 | û | 0.00 | 1. | 25 196 984 94 | 13 | 23 874 893 51 |
| Total | 1404 | 1,319,725,697,33 | 470 | 353.593.198.47 | 464 | 820.841,291.82 | 470 | 145.191,207.04 |

36. Details of implementation and status of the projects are presented below:

| Office | Rem | arks |
|--------|--|---|
| CAR | The 14 SPs of the FO CAR in Baranga implemented as of December 31, 2014 due grants balances. Further, there were 25 cone hundred percent completed as of December construction materials credited by the confully transferred to the communities with follows: | to the delay in the transfers of community ompleted SPs out of 37 that were actually ember 31, 2014 out of the advanced funds ommunities but whose funds were still not |
| | Modality/Municipality, Province Barangay | Balance of Funding still for release |
| | Guaranteed Area | 101 1010230 |
| | 0 | E04 000 03 |

| Office | | Remarks | |
|--------|------------------|--------------|--|
| | Sallapadan, Abra | 78.62C.24 | |
| | Replacement Area | | |
| | Malibcong Apra | 492,942.98 | |
| | Total | 3.327.202.23 | |

The delay was caused by the following factors:

- Unsubmitted required documents by the local communities;
- For the unimplemented SP, the concerned barangay communities have not completed their liquidation documents;
- For SPs already 100% completed, the concerned communities did not submit
 all the documents required for the last tranche of funds;

Thus, the delay was indicative of negligence on the part of the project monitoring team in the field who are to closely monitor and assist the completion of documentation.

There was an average delay of 86.25 days of the 420 completed SPs from the actual completion to the planned/targeted dates. Likewise, an average delay of 317.74 days elapsed of on-going SPs from the target dates of completion up to December 31, 2014, was noted consequently delaying the immediate access and benefits that could have been derived by the beneficiaries and communities from these projects.

On the 239 SPs still on-going as of Dec. 31, 2014, Management commented that there is an additional 130 SPs completed as of March 1, 2015 and another 69 expected to be completed this April and the rest by May 2015. Actual project implementations of 392 SPs with total project cost of #395.168.338.11 has not started yet despite download of funds amounting to #101.800.308.11 to the respective BSPMC accounts, however, Management commented that all of them are already on-going as of this time with expected completion dates not later than October 2015.

The delays were caused by the following factors:

- inadequate monitoring and supervision of the project implementations by both the Teams and BSPMCs:
- Delayed release of Local Contribution Counterparts;
- Weather condition;
- Delayed download/release of funds because of inadequate and improper documentation/reports submitted; and
- Insufficient supply of labor and materials.

| FO VI | The status of in follows: | nplementation of | the 239 SPs at FO | VI were further explained as | - |
|-------|---------------------------|------------------|-------------------------------|------------------------------------|---|
| | Year | Status | No. of Prioritized Project | Grant Downloaded | : |
| | 2013 | Not Completed | 69 | 83.158. 4 2 <u>4.24</u> | : |
| | | Subtotal | 69 | 83.158.424.24 | |
| | 2014 | Completed | 13 | 13.573 844.43 | |
| | | Not Completed | 93 | 90.369,112.14 | |
| | | Not Yet Started | 64 | 34,463,477,94 | |
| | | Subtotal | 170 | 138,403,434,51 | |
| | | Total | 239 | 221,561,858,75 | |

Remarks

The causes of the delay were due to the following:

Office

- Responsiveness of contractors and suppliers to engage in community subprojects in geographically isolated barangays.
- Some SPs are affected by Typhoon Ruby in the last quarter of CY 2014
- Delays in the preparation and request of funds of community

As of March 30, 2015 the regional accomplishment is 52.54% which shows an improvement from 42.07% as of December 31, 2014.

On some of the delays, the RPMO are making strategies to hasten the completion of on-going sub-projects and will continue to strictly monitor and provide technical assistance to community and LGU to ensure completion of their request of fund release.

- 37. Based on the foregoing, there is a delay in the completion of the 69 sub-projects started in CY 2013 and the 157 prioritized projects in CY 2014 or a total of 226 SPs were not completed/not started, thus, the intended beneficiaries were not able to access timely the basic social and infrastructure services which they need.
- 38. Moreover, validation and inspection of 31 of the 80 SPs in FO V reported as 100 percent completed for the two (2) funding sources/modalities with total project costs of ₱34,056.676.20 disclosed that they were either non-functional operational or with defects deficiencies, as follows:

| Location at Camarines Sur Province | Sub-Project | Project Cost | Deficiencies |
|---------------------------------------|-----------------|--------------|--|
| Tabgon. Caramoan | Construction of | 1,250.392.00 | No potable water; chicrinator non- functional due to no electric connection; and no water during summer season |
| Guijaio. Caramoan | . Water System | 1,333,360.00 | Not petable water during rainy season & no water during dry season |
| San Roque Caramoan | | 855 320.00 | Non-functional chlorinator due to defective wiring |

| Location at Camarines Sur Province | Sub-Project | Project Cost | Deficiencies |
|---------------------------------------|---|--------------|--|
| Bikal, Caramoan | Construction Extension of wharf | 1.727.400.00 | Construction is still on-going; cost underestimation |
| Mambulo Viejo. Libamanan | Mechanical Dryer | 1,557 284 50 | Not functional; palay not well dried |
| Biong Cabusao | Improvement of Water System | . 916.426.45 | Not functional; no flowing water: |
| Sta. Lutgarda. Cabusao | Construction of Patahian Bidg. w/ sewing machines | 875,199.00 | Not functional: community organization not yet established |
| | Total | 8,515,381.95 | |

- 39. Validation of KC projects also showed that 20 KC deficient SPs implemented at FOs V and IVB amounting to P24,394.640.80. The deficiencies noted were as follows:
 - Pathways with scoured shoulder, thickness only measure 0.15 m and constructed along the municipal road, shorter construction; concreting of pathway of various streets including two stations in a private property:
 - Shorter re-gravelled roads:
 - Comfort Rooms inside the classrooms main door with mirror cracks, no doorknobs, lavatory detached; toilet bowl not flushing:
 - Classrooms with not functioning outlet, unpainted roof and KALAHI marking-not included in the Program of Work, chairs damaged by mites/bokbok;
 - Both ends of rip-rap are open, water flows to the residential area during raining season; and
 - The street lights' distance between posts is only 12 meters, not in accordance with standard distance of 20 meters.
- 40. The defects deficiencies have been caused by inadequate planning, monitoring and supervision by the Team assigned in the area, thus, endangers the non-attainment of major component of the program which is the project development and provision of assistance to community projects which further limit the access to basic social services, infrastructures as well as other benefits due them.
- 41. We recommended and the Secretary agreed to:
 - a) require the KALAHI-CIDSS Regional Monitoring Management Unit in coordination with the field personnel to fast track the completion of SPs;
 - b) adopt measures and institute feedback mechanism system to address the issues and concerns which hinder the timely completion of projects; and
 - c) direct the ACT and BSPMC to immediately correct the defects/deficiencies noted and closely coordinate during planning and pre and post construction phases.

- 42. Management commented that the total number of completed SPs increased by 473 making the total to 962 from the 489 as of December 2014. The 454 SPs that have not yet started have been substantially decreased to 139. Of the 139 SPs, 51 are PAMANA which implementation is temporarily suspended. The remaining 88 are SPs under MCC which procurement processes and other pre-implementation activities have just been completed and implementation will commence by June 2015. Referring to the 31 SPs, the following comments are as follows:
 - The 7 SPs observed to be non-functional non-operational, some were actually functional but on a limited capacity to on-going minor works being done under defects liability clause of the contract. Others have been applied with mitigating controls.
 - The 14 SPs observed to be defects and deficiences, those with minor defects have been referred to the operations and maintenance groups and have been acted upon. This is the object of the close monitoring included in the workloads of the field staffs. While some were not actually defects and or deficiencies but mere modifications from the original physical targets due to various reasons.
 - The 9 SPs with incomplete documentation for reporting and monitoring. 5 have already submitted the Sub-Project Completion Reports: are still for completion due to ongoing closing of accounts and/or completion of additional works while I is for reconstruction because it was inadvertently misplaced.
 - The SP with excessive materials was actually due to the variance of the survey output as against the actual construction site. Some sections in the plan were relocated due to social safeguards issues.

C. STATUS OF IMPLEMENTATION OF PRIOR YEARS' AUDIT RECOMMENDATIONS

43. We made a follow-up on the action taken by management to implement recommendations of prior years and noted the following:

| Status of Implementation | No. of Recommendations | | |
|--------------------------|------------------------|--|--|
| Fully Implemented | 10 | | |
| Partially Implemented | 9 | | |
| Not Implemented | I | | |

44. The results of the validation of implementation of prior year's recommendations are presented in **Annex I**.

D. ACKNOWLEDGEMENT

- 48. We wish to express our appreciation to the Management and staff of Department of Social Welfare and Development for the cooperation and assistance extended to our audit team during the audit.
- 49. We request a status report on the action taken on the audit recommendations within 60 days from the date of receipt hereof pursuant to Section 88. General Provisions of the General Appropriations Act FY 2014 using the attached Agency Action Plan and Status of Implementation (Annex J).

Very truly yours.

MARIBETH F DE JEST Supervising Auditor

DSWD Audit Group

co The Cluster Director Cluster 6- Health & Selence Director National Government Sector Deportment of Social Wesfard and Design mem Batasan H.D. Q C

Annexes:

- A Independent Auditor's Report
- B Statement of Management Responsibility on the Financial Statements
- C Statement of Financial Position
- D Statement of Financial Performance
- E Statement of Cash Flows
- F Statement of Changes in Net Assets/Equity
- G Notes to Financial Statements
- H- Matrix of Effect on the Financial Statements of the Accounting Errors and Deficiencies
- I Results of the Validation of Implementation of Prior Years' Audit Recommendations
- J Agency Action Plan and Status of Implementation

Annexes



Republic of the Philippines Commission on Audit Commonwealth Avenue, Quezon City

INDEPENDENT AUDITOR'S REPORT

The Department Secretary

Department of Social Welfare and Development Batasan Hills, Quezon City

We have audited the accompanying financial statements of Kapit-bisig Laban sa Kahirapan – Comprehensive and Integrated Delivery of Social Services: Additional Financing, which comprise the statement of financial position as at December 31, 2014, and the statement of financial performance, statement of cash flows and statement of changes in net assets equity for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Philippine Public Sector Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Philippine Public Sector Standards in Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Qualified Opinion

As discussed in the Observations and Recommendations of this report, there were accounting error amounting to $\cancel{P}4.055,398.39$ and deficiency of $\cancel{P}159.567.001.62$ observed which affected the fair presentation of the FSs as shown on **Annex H**.

Qualified Opinion

In our opinion, except for the effects on the financial statements of the matter referred to in the preceding paragraph, the financial statements present fairly, in all material respects the financial position of the Kapit-bisig Laban sa Kahirapan — Comprehensive and Integrated Delivery of Social Services: Additional Financing and of its financial performance, statement of cash flows and statement of net assets equity for the year then ended in accordance with Philippine Public Sector Accounting Standards.

COMMISSION ON AUDIT

Danihii Alban Maribeth F. De Jesus

State Auditor V Supervising Auditor

July 31, 2015



Republic of the Philippines Department of Social Welfare and Development

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Annas E

STATEMENT OF MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL STATEMENTS

KALAH! CIDSS – KKB Project Loan No. 7959 PH

The management of Department of Social Welfare and Development is responsible for all information and representations contained in the accompanying Statement of Financial Position as of December 31, 2014 and the related Statement of Financial Performance, Statement of Cash Flows, Statement of Comparison of Budget and Actual Amounts, Statement of Changes in Net Assets/Equity and the Notes to Financial Statements for the year then ended. The financial statements have been prepared in conformity with the Philippine Public Sector Accounting Standards and generally accepted state accounting principles, and reflect amounts that are based on the best estimates and informed judgment of management with an appropriate consideration to materiality.

'n this regard, management maintains a system of accounting and reporting which provides for the necessary internal controls to ensure that transactions are properly authorized and recorded, assets are safeguarded against unauthorized use or disposition and liabilities are recognized.

DESEREED. FAJARDO

Director, Financial Management Service

MAY 2 1 2015

Date Signed

MATEO G. MONTAÑO Undersecretary, GASSG

Date Signed

| 7 | П | |
|---|---|--|

Current Assets

Receivables Inventories

Cash and Cash Equivalents

Property Plant and Equipment Biological Assets Intangibre Assets

Total Current Assets Non - Current Assets

Total Net Assets/Equity

Total Liabilities and Net Assets/Equity

Department of Social Welfare and Development Consolidated KALAHI-CIDSS-AF Statement of Financial Position As of December 31 2014

Annex C

2014

| 25,280,227,68 |
|--------------------|
| 149.274.846.48 |
| 7.308.880.31 |
| 181.863.954.47 |
| |
| 34 774,511,92 |
| - |
| 367.215.73 |
| 1.900.646.58 |
| 37.042.374.23 |
| 240 000 000 70 |

LIABILITIES

ASSETS

| :: (di gibio 1000) | 33. 12.73.1.3 |
|-----------------------------------|----------------|
| Other Assets | 1,900.646.58 |
| Total Non-Current Assets | 37.042.374.23 |
| Total Assets | 218,906,328.70 |
| LIABILITIES | |
| Current Liabilities | |
| Financial Liabilities | 1.375,388.62 |
| Inter-Agency Payables | (73,193,76) |
| Intra-Agency Payables | 7,895,80 |
| Trust Liabilities | |
| Deferred Credits/Unearned Income | 9.908.70 |
| Other Payables | 1.175,389.68 |
| Total Current Liabilities | 2,995 889,04 |
| Non- Current Liabilities | |
| Financial Liabilities | |
| Pravisions | |
| Deferred Credits, Unearned Income | |
| Trust Liabilities | • |
| Total Non- Current Liabilities | |
| Total Liabilities | 2.995,689.04 |
| NET ASSETS/EQUITY | |
| Accumulated Surplus/(Deficit) | 215.910,639.66 |
| | |

215,910,639,66

218,906,328.70



Department of Social Welfare and Development Consolidated KALAHI-CIDSS-AF Statement of Financial Performance

For the period ending December 31, 2014

| Revenue | |
|---|-----------------|
| Service and Business Income | 49.024.49 |
| Total Revenue . | 49,024.49 |
| less: Current Operating Expenses | |
| Personnel Services | 17.886.98 |
| Maintenance and Other Operating Expenses | 89 900 923.83 |
| Financial Expenses | 4 59.92 |
| Capital Outlays | 7.429 206.97 |
| Current Operating Expenses | 97,348,482.70 |
| Surplus/(Deficit) from Current Operations | (97,299,458.21) |
| Net Financial Assitance/Subsidy | 139.240.185.26 |
| Gains | |
| Losses | (507.242.57) |
| Surplus(Deficit) for the period | 41.433,484.48 |



DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT CONSOLIDATED STATEMENT OF CASH FLOWS KALAHI: CIDSS - KC - ADDITIONAL FINANCING FOR THE YEAR ENDED DECEMBER 31, 2014

| | 2014 |
|--|-----------------------|
| Cash Flows From Operating Activities | |
| Cash Inflows | |
| Receipt of Notice of Cash Allocation | 432,992,146.82 |
| Collection of Income/Revenues | 73,521.04 |
| Receipt of Assistance and Subsidy from Other NGAs, LGUs and GOCCs | 69,497,778.76 |
| Collection of Receivables | 40,861.44 |
| Receipt of Inter-Agency Fund Transfers | 259,591.63 |
| Receipt of Trust Liabilities | 200,001.00 |
| Other Receipts | 14.559,907.77 |
| Adjustments | 6,523,014.89 |
| Total Cash Inflows | 523.946.822.35 |
| Cash Outflows | 020.340.022.00 |
| | |
| Replenishment of Negotiated MDS Checks (for BTr) | - |
| Remittance to National Treasury | 62.802.24 |
| Payment of Expenses | 180,951,609,96 |
| Purchase of Inventories | 820.770.84 |
| Grant of Cash Advances | 614,853.42 |
| Payment of Accounts Payables | 2,572,478.88 |
| Remittance of Personnel Benefit Contributions and Mandatory Deductions | 5,103,375.96 |
| Grant of Financial Assistance/Subsidy | 403 591,123,45 |
| Release of Inter-Agency Fund Transfers | 216 241.45 |
| Release of intra-Agency Fund Transfers | - |
| Other Disoursements | 105,610,901,68 |
| Reversal of Unutilized NCA | 14,001.87 |
| Adjustments | <u> 15,463,626.82</u> |
| Total Cash Outflows | 715,021.786.57 |
| Cash Provided by (Used in) Operating Activities | (191,074,964,22) |
| Cash Flows from Investing Activities | |
| Cash Inflows | |
| Total Cash Inflows | - |
| Cash Outflows | |
| Purchase Construction of Investment Property | - |
| Purchase: Construction of Property, Plant and Equipment | 801.684.19 |
| Total Cash Outflows | <u>801.68</u> 4.19 |
| Cash Provided By (Used In) Investing Activities | (801,684.19) |
| Cash Flows From Financing Activities | (001;001:10) |
| Cash inflows | |
| Total Cash Inflows | _ |
| Cash Outflows | |
| Total Cash Outflows | |
| Cash Provided By (Used In) Financing Activities | |
| Effects of Exchange Rate Changes on Cash and Cash Equivalents | <u> </u> |
| Total Cash Provided by Operating, Investing and Financing Activities | 1101 976 640 441 |
| Add: Cash Balance, Beginning January 1, 2014 | (191,876,648,41) |
| Cash Balance. Ending December 31, 2014 | <u>217.156.876.09</u> |
| Tager balance, Ending December 31, 2014 | <u>25.280,227.68</u> |

Annex F



DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT Statement of Changes in Net Assets/Equity Consolidated Central and Regional Offices KALAHI: CIDSS - KC - ADDITIONAL FINANCING For the Year Ended December 31, 2014

| · | <u>2014</u> |
|--|------------------|
| Balance at December 31, 2013 | 310,198,369.40 |
| Changes in Accounting Policy | |
| Restated Balance Changes in Net Assets Equity for 2013 | 310.198.369.40 |
| Adjustment of net revenue recognized directly in net assets equity | (135.721,214.22) |
| Surplus/(Deficit) for the period | 41.433.484.48 |
| Total recognized revenue and expense for the period | (94.287,729.74) |
| Balance at December 31, 2014 carried forward | 215,910,639.66 |

NOTES TO FINANCIAL STATEMENTS Fund 102- KALAHI-CIDSS CY 2014

1. General information

Department of Social Welfare and Development - Kapit-Bisig Laban sa Kahirapan-Comprehensive and Integrated Delivery of Social Services - Additional Financing

Kapit-Bisig Laban sa Kahirapan – Comprehensive Integrated Delivery of Social Services (KALAHI-CIDSS) is a community driven development project, where communities are trained, together with their local governments, both at the barangay and the municipal levels, to choose, design and implement sub-projects that are intended to address their most pressing needs. Its objective is to empower local communities through improved participation in local governance and involvement in the design and implementation of poverty reduction projects. Specifically, the project aims to: (i) Increase the confidence of households to participate in community activities and organizations; (ii) Improve the effectiveness of community organization and sub-project beneficiary groups; (iii) Improve community links to local service providers resource groups (vertical social capital); (iv) Improve women and IP's participation in community affairs; and (v) Sustain local application of KC PTAS processes within the regular LGU.

Loan Data

| Description | Loan No. 7147-PH | Loan No. 7959-PH |
|-----------------------------|---|---|
| Project Title | : ¹ Kapit-Bisig Laban sa Kahirapan-Comprehensive and Integrated Delivery of Social Services: Kapangyarihan at Kaunlaran sa Barangay (KALAHI-CIDSS: KKB) | KALAH:-CIDSS Additional Financing (KCAF Project) |
| Executing Agency | Department of Social Welfare and Development | Department of Social Weifare and Development |
| Loan Account No. | 7147-PH | 7959-PH |
| Creditor | Republic of the Philippines | Republic of the Philippines |
| Funding Source | World Bank, International Bank for Reconstruction and Development (IBRD) Loan | World Bank' International Bank for Reconstruction and Development (IBRD) Loan |
| Amount of Loan | : \$100,000,000.00 | \$59,124,000.00 |
| Effectivity Date | : 07 October 2002 | 24 February 2011 |
| Loan Agreement Signing Date | : 07 October 2002 | 03 December 2010 |
| Completion Date (Original) | : 31 December 2008 | |
| Closing Date (Original) | : 30 June 2009 | , 31 May 2014 |
| Closing Date (Revised) | : 31 May 2011 | |
| Grace Period | 8 YEARS | 10 YEARS |
| Total Project cost | US\$182 million | US\$104-82 million |
| Repayment Period | 20 YEARS | 25 YEARS |
| GCP Counterpart | USS82 million | US\$45.70 million |
| | | |

Project Components

| Components | Output Indicators | Cost ₽M | Target at end of Project |
|---|--|------------|---|
| L. Connoin, D. Hallen and | | 382 | Original 80% |
| Capacity Building and Implementation Support and Project Management | Percentage of barangays with community development plans prepared in accordance with the KC participatory process Percentage of LGUs satisfactorily implement their Participatory, Transparency and Accountability (PTA) | 302 | • 80% |
| į | Integration Plans in accordance with the KALAHI-CIDSS Memorandum of Agreement (MOA), and committed to sustaining the PTA as cart of their sustainability plans | ; | , |
| | Percentage of barangays with some citizens, other than public officials, who participate in regular municipal-level KC resource allocation forum | | 80% |
| | Percentage of MT municipalities have established expanded MDCs for broader consultation with civil society representatives to obtain inputs for the Municipal Devit Plans | · · | • 85% |
| | Percentage of MLGUs provide technical assistance in KCAF sub-project preparation, implementation and monitoring based by MOA | · ! | ■ 80% ; |
| | Percentage of municipalities provide their KOAF Local Counterpart Contributions (LOC) based on their LOC delivery plan | | • 80°; |
| | Percentage of registered grievances satisfactorily resolved in line with the KC GRS | | 80% |
| Grants for Community Sub- Projects | Percentage of barangays that have completed training on PSA, planning, project devit and M&E Percentage of barangays that have completed specific training on sub-project management and implementation Percentage of KC PSA priorities funded from non-KC | 2.413 | 80% (3.200 put of the 4,000 to be covered) 40% (1.600 out of 4 000 to be covered) 10% |
| | sources Percentage of completed KCAF sub-projects implemented in compliance with technical plans and within schedule and budget Percentage of completed KCAF sub-projects meet | | • 85% • 85% |
| | basic financial standards based on approved Finance and Administration Sub-Manual Percentage of completed KCAF sub-projects have sustainability rating of satisfactory or better | | • 85% : |

Financial Highlight

The Loan Agreement for KALAHI-Additional Financing states that the fund shall finance the following projects expenses:

Amount in US S

| Project/Expense Categories | LN No. 7959 | Revised* | % |
|---|-------------|------------|---------|
| Grants | 50 900 000 | 50.086.000 | 86.09°s |
| Goods Consultants Services and Incremental Operating Cost | 8.076.190 | 8.890,190 | 13.66% |
| Front End Fees | 147.810 | 147.810 | 0.25% |
| Total Project Cost | 59 124 000 | 59 124.000 | 100% |

^{*}Realignment of allocation USD 814.000 from Grants to Goods Consultancy IOC (with letter to DOF dtd 12 19 13)

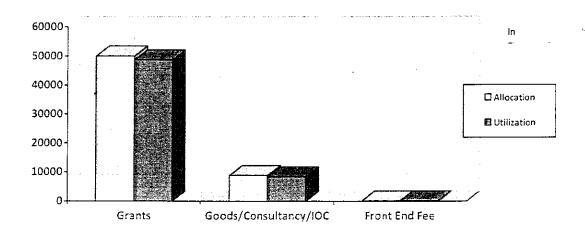
However, the following funding sources for the KALAHI-CIDSS projects are the following:

Amount in Philippine Peso (Php)

| Particulars | LN No. 7959 | % |
|------------------------------------|----------------------------|--------|
| Loan Proceeds (LP) from World Bank | 2.800,168,800 | 80.53% |
| GOP Counterpart | 676.907.278 [.] | 19.47% |
| Total Project Cost | 3.477.07 8 .678 | 100% |

As of December 31, 2014 utilized loan proceeds from the additional financing is US\$57,293,091,83 or 96,90% leaving US\$1,830,908.17 unutilized loan proceeds.

| PROJECT CATEGORY | ALLOCATION | UTILIZED | DISBURSEMENT RATE | UNUTILIZED |
|-----------------------|---------------|---------------|----------------------|--------------|
| GRANTS | 50,086,000,00 | 48.726.548 10 | 97% | 1,359,451,90 |
| GOODS/CONSULTANCY/IOC | 8.890,190.00 | 8,418,733.73 | 95% : | 471,456.27 |
| FRONT END FEE | 147,810.00 | 147,810.00 | 100% | |
| TOTAL PROJECT COST | 59,124,000.00 | 57,293,091.83 | 97% | 1,830,908.17 |



2. Statement of compliance and basis of preparation

- 2.1. The consolidated financial statements of the DSWD have been prepared in accordance with generally accepted government accounting principles and pertinent laws, rules and regulations and comply with the Philippine Public Sector Accounting Standards (PPSAS).
- 2.2. Accounts were converted to conform to the Revised Chart of Accounts (RCA) for National Government Agencies under Commission on Audit Circular No. 2013-002 dated January 30, 2013.
- 2.3. Included in this Financial Statements of the Department are the transactions of the different Fund Clusters, as an amendment to the UACS in the recording of transactions, such as follows:
 - 01 Regular Agency Fund covering the annual authorizations for incurring obligations during the specified budget year, as listed in the GAA
 - 02 Foreign Assisted Projects Fund covering the appropriations for loan as listed in the GAA
 - 03 Special Account Local Fund/Domestic Grants Fund covering the authorizations for domestic grant funds
 - 04 Special Account Foreign Account/Foreign Grants Fund covering the authorizations for foreign grant funds
 - 06 Business Related Funds receipts derived from business-type activities of departments/agencies as authorized by law. i.e., Revolving Funds

- 07 Trust Receipts receipts that are officially in the possession of government agencies or a public officer as trustee, agent, or administrator, or which have been received for the fulfillment of a particular obligation
- 2.4. The financial statements are presented in Philippine Pesos which is the functional and reporting currency of the agency.
- 2.5. The agency implemented the Enhanced eNGAS version 2.0 in December, 2014 to comply with the PPSAS. Unified Accounts Codes Structure (UACS) and the Revised Chart of Accounts.
- 2.6. The financial statements have been prepared on the basis of historical cost, unless stated otherwise.
- 2.7. The financial statements have been prepared on the basis of historical cost, unless stated otherwise. The cash flows statement is prepared using the direct method. The consolidated financial statements are prepared on an accrual basis.

3. Summary of significant accounting policies

- 3.1. Notice of Cash Allocation (NCA) is recorded in the Regular Agency (RA) Books as well as those income/receipts which the agency is authorized to use.
- 3.2. Petty Cash Fund (PCF) Account is maintained under the imprest System. All replenishments are directly charged to the expense account. The PCF is not used to purchase regular inventory items for stock.
- 3.3. The cost of ending inventory of Office Supplies and Materials and other inventory items are computed using the Moving Average Method in accordance with PPSAS.
- 3.4. Supplies and Materials Purchased for inventory purposes and recorded using the Perpetual Inventory System in accordance with PPSAS.
- 3.5. All property, plant and equipment are stated at cost less accumulated depreciation and impairment losses. Cost includes expenditure that is directly attributable to the acquisition of the items. All other repair and maintenance costs are recognized in expenses as incurred.
- 3.6. Depreciation on assets is charged on a straight-line basis over the useful life of the asset. The residual value is computed at five percent effective January 1, 2014.

| Account Name | Est. Life |
|--|-------------|
| Buildings | 20-30 years |
| Office Equipment | 5 years |
| Furniture and Fixtures | 10 years |
| Information and Communication Technology Equipment | 5 years |

| Books | 5 years |
|--|----------|
| Communication Equipment | 10 years |
| Construction and Heavy Equipment | 10 years |
| Disaster Response and Rescue Equipment | 7 years |
| Medical Equipment | 10 years |
| -Sports Equipment | 5 years |
| Technical and Scientific Equipment | 10 years |
| Other Machinery and Equipment | 10 years |
| Motor Vehicles | 7 years |
| Other Property, Plant and Equipment | 5 years |

- 3.7. Intangible assets acquired separately are initially recognized at cost. Following initial recognition, intangible assets are carried at cost less any accumulated amortization and accumulated impairment losses.
- 3.8. The useful life of the intangible assets is assessed as either finite or indefinite. Intangible assets with a finite life is amortized over its useful life:

Computer Software

5 years

- 3.9. Payable Accounts are recognized and recorded in the book of accounts only upon delivery and acceptance of the goods inventory other assets and rendition of services to the agency.
- 3.10. Income receipts which the agency are not authorized to use and are required to be remitted to the National Treasury are recorded in the National Government (NG: Books, However, Interest income from current bank accounts of projects funded by foreign donors were required to be reported and refunded back to the grantor in compliance with the provisions of the financial manual or grant agreements.
- 3.11. A foreign currency transaction is recorded, on initial recognition in the Philippine peso, by applying to the foreign currency amount the exchange rate between the functional currency and the foreign currency at the date of the transaction.
- 3.12. Unrealized gains and losses arising from changes in foreign currency exchange rates are not cash flows. However, the effect of exchange rate changes on cash and cash equivalents held in a foreign currency is reported in the cash flow statement in order to reconcile cash and cash equivalents at the beginning and the end of the period. This amount is presented separately from cash flows from operating, investing and financing activities, and includes the differences, if any, if those cash flows had been reported at end of period exchange rates.
- 3.13. Correction of fundamental errors of prior years are done by adjusting the Accumulated Surplus (Deficit) beginning balance account. Fundamental errors affecting current year's operation are charged to the current year's accounts.

4. Cash and Cash equivalents

| Account Name | Code | CY 2014 |
|--|----------|---------------|
| Cash in Bank - Local Currency, Current Account | 10102020 | 18.756,561.63 |
| Cash - Modified Disbursement System (MDS). Regular | 10104040 | 6,523,666.05 |
| Total | - | 25,280,227.68 |

Cash National Treasury - MDS amounting to P 6,523,666.05 under KC-AF consists of unreleased checks as of December 31, 2014 for the restoration of cash in compliance with COA Circular No. 2002-001 dated 16 December 2002 and shall be adjusted in the ensuing year.

5. RECEIVABLES

| Account Name | Code | CY 2014 |
|---------------------------------------|----------|----------------|
| Accounts Receivable | 10301010 | 20,928.17 |
| Due from National Government Agencies | 10303010 | 914,989.84 |
| Due from Local Government Units | 10303030 | 147,826,846.69 |
| Receivables - Disallowances/Charges | 10305010 | 475,205.72 |
| Other Receivables | 10305990 | 36.876.06 |
| To ta l | | 149,274,846.48 |

6. INVENTORIES

Inventory items of the Department consists of the following:

| Account Name | <u>Code</u> | Amount |
|--|-------------|--------------|
| Office Supplies Inventory | 10404010 | 3,813,242.32 |
| Accountable Forms, Plates and Stickers Inventory | 1040402/0 | 27,912.52 |
| Fuel. Oil and Lubricants Inventory | 10404080 | 2,000.00 |
| Other Supplies and Materials Inventory | 10404990 | 3,465.725.47 |
| TOTAL | | 7,308.880.31 |

7. Other Current Assets

| Account Name | Code | Amount |
|--|-------------------|------------|
| Advances to Special Disbursing Officer | 199 <u>0103</u> 0 | 1,933.05 |
| Advances to Officers and Employees | 19901040 | 425.443.42 |
| Prepaid Insurance | 19902050 | 59,087.74 |
| Other Prepayments | 19902990 | 300,000.00 |
| Guaranty Deposits | 19903020 | 3,000.00 |
| TOTAL | | 789,464.21 |

8. PROPERTY, PLANT AND EQUIPMENT

Property, Plant and Equipment for CY 2014 are summarized as follows:

| Account Name | Code | Cost at Jan. 1, 2014 | Additions | Disposals | Transfer/ | Cost at Dec. |
|----------------------|-------------|------------------------------------|-------------------|----------------|-------------------------|----------------------------------|
| Office Equipment | 1 06 05 020 | 11.161.074.50 | | | Adjustments (51 818 77) | 31, 2014 11.109.265.73 |
| Information and | 1 30 00 020 | | | | (010:011) | 11,100,200,70 |
| Communication | | | | | | |
| Technology | 1 | | | | ı : | : |
| Equipment | 1 06 05 030 | 43.632.800.23 | | | (1,963,499.06) | 41.669,301.17 |
| Communication | | | | | (1,000,100,00) | |
| Equipment | 1 06 05 070 | 1 250,935 44 | | | (60.669.00) | 1.190.266.44 |
| Technical and | | | | | | |
| Scientific | | İ | | | | |
| Equipment | 1 06 05 140 | 671,263.00 | | | (152,010.00) | 519.253.00 |
| Other Machinery | | | | | | |
| and Equipment | 1 06 05 990 | 646.789.78 | | • | (43 526.40) | 603.263.38 |
| Motor Vehicles | 1 06 06 010 | 32.270.333.26 | 20 00 | | | 32.270.353.26 |
| Furniture and | | | | - - | | |
| Fixtures | 1 06 07 010 | 5.053.326 13 | 4 6.231.30 | | | 5 099,557 18 |
| Construction in | : | | | | | |
| Progress- Buildings | | į | | | | 1 |
| and Other | į | | | | | |
| Structures | 1 06 10 030 | 1.286.586. 4 0 ¹ | | i | | 1.286.586.40 |
| Other Property. | | | | | | |
| Plant and | | | | | | |
| Equipment | 1 06 99 990 | 616,270,74 | | | (26,950,00) | 589.320.741 |
| TOTAL | | 96.589,793.13 | 46.251.00 | | (2,298,473.23) | 94.337.157.30 |
| Less: Accumulated De | epreciation | | | | | 59,562,645.38 |
| Total | | | | | | 34,774,511.92 |

Property. Plant and Equipment is carried at cost less accumulated depreciation. Regular maintenance, repair and minor replacements are charged against Maintenance and Other Operating Expense (MOOE).

Construction in Progress account refers to different unfinished construction project of the Department as of December 31, 2014.

9. Intangible Assets

Intangible asset of the Department is composed of Computer Software only to wit:

| Account Name | <u>Cod</u> e | CY 2014 |
|-------------------|--------------|------------|
| Computer Software | 10801020 | 367 215 73 |

Computer Software is items reclassified from IT Equipment and Software and are amortized using the straight line method based on the remaining life of the software.

10. Other Assets

| | Account Name | Code | CY 2014 |
|--------------|--------------|----------|--------------|
| Other Assets | | 19999990 | 1,111,182,37 |

11. Financial Liabilities

| Account Name | Code | CY 2014 |
|-------------------------------|----------|--------------|
| Accounts Payable | 20101010 | 1,578,297,29 |
| Due to Officers and Employees | 20101020 | 297,391.33 |
| Total | | 1.875,688.62 |
| | | |

12. Interagency Payables

| Account Name | Code | CY 2014 |
|-------------------|----------|--------------|
| Due to BIR | 20201010 | (102,186.01) |
| Due to Pag-Ibig | 20201030 | 30 092.25 |
| Due to Philhealth | 20201040 | (1,100.00) |
| Due'to LGU's | 20201070 | 6.744.80 |
| Due to Bureaus | 20301020 | 1.151.00 |
| Total | | (65,297.96) |

| | | (00,000) |
|---|----------------------------|---|
| 13. Trust Liabilities | | |
| Account Name Guaranty/Security Deposits Payable TOTAL | Code 20401040 | Amount 9 908.70 9.908.70 |
| 14. Other Payables | | |
| Account Name Other Payables | <u>Ccd</u> = 29999990 | <u>CY 2014</u> 1.175.389.68 |
| 15. Accumulated Surplus/Deficit | | |
| Account Name Accumulated Surplus Deficit Total | <u>Code</u> 30 101 01 0 | CY 2014 174,502.856.17 174,502,856.17 |

Accumulated Surplus (Deficit) is the residual interest, which was the excess of the Department's assets over its liabilities. This account was used in lieu of the Government Equity account.

16. Service and Business Income

| Account Name | Code | CY 2014 |
|--------------------------------------|----------|-----------|
| Fines and Penalties - Service Income | 40201140 | 15,639.38 |
| Interest Income | 40202210 | 33.385.11 |
| Tota! | | 49 024 49 |

The account Fines and Penalties - Service Income is the amount charged or being collected by the Department from various contractors, suppliers for late delivery of goods and services as specified in the Purchase Order.

Interest Income represents income earned from special bank accounts of the Department which were remitted to the Bureau of Treasury.

17. Shares, Grants and Donations

| Account Name | <u>Code</u> | CY 2014 |
|--|-------------|---------|
| Income from Grants and Donations in Cash | 40402010 | 0.00 |
| Total | | 0.00 |

This account is used to record grants and donations received as technical assistance and for project implementation from various foreign funding institutions such as the Asian Development Bank. Millennium Challenge Corporation and United Nation agencies.

18. Personnel Expenses

| | Account Name | <u>Code</u> | CY 2014 |
|-----------|--------------|-------------|--------------------|
| Honoraria | | 50102100 | <u> 17,8</u> 86.98 |
| • | Tota! | | 17,886,98 |

19. Maintenance and Other Operating Expenses

| Account Name | <u>Code</u> | CY 2014 |
|--|-------------|---------------|
| Traveling Expenses - Local | 50201010 | 8.517,449.11 |
| Training Expenses | 50202010 | 9.537,594.34 |
| Office Supplies Expenses | 50203010 | 2,885,703.54 |
| Accountable Forms Expenses | 50203020 | 5.940.00 |
| Fuel. Oil and Lubricants Expenses | 50203090 | 882.117.89 |
| Other Supplies and Materials Expenses | 50203990 | 46.277.80 |
| Water Expenses | 50204010 | 211,737.25 |
| Electricity Expenses | 50204020 | 626.442.01 |
| Postage and Courier Services | 50295010 | 37.455.80 |
| Telephone Expenses | 50205020 | 1,716,947,56 |
| Internet Subscription Expenses | 50205030 | 13.084.52 |
| Auditing Services | 50211020 | 131,573.44 |
| Consultancy Services | 50211030 | 11,517.019.46 |
| Other Professional Services | 50211990 | 49,170,697,69 |
| Repairs and Maintenance - Buildings and Other Structures | 50213040 | 11,462.50 |
| Repairs and Maintenance - Machinery and Equipment | 50213050 | 65.195.83 |
| Repairs and Maintenance - Transportation Equipment | 50213060 | 781,801.93 |
| Repairs and Maintenance - Furniture and | 50213070 | 995.00 |

| Total | 89,900,928.83 | |
|--|---------------|---------------------|
| Other Maintenance and Operating Expenses | 50299990 | 2,507,360.04 |
| Rent/Lease Expenses | 50299050 | 289.394.12 |
| Representation Expenses | 50299030 | 535.079.99 |
| Printing and Publication Expenses | 50299020 | 316,54 1 .75 |
| Insurance Expenses | 50215030 | 40.557.26 |
| Fidelity Bond Premiums | 50215020 | 52,500.00 |
| Fixtures | | |

Traveling Expenses - Foreign includes airfare, pre-travel allowance, accommodation and daily subsistence allowance of DSWD Officials and Employees during travels on official business to attend various trainings seminars, consultation meetings for the period January to December 2014. It also includes liquidation of operating expenses by the Disbursing Officer in Foreign Posts.

Training Expenses consists of payment of honorarium of resource persons, board and lodging and or hotel accommodation of participants to various seminar, training - workshops. It also includes course fee and or registration fees of DSWD Officials and Employees to enhancement training and seminars.

Water Expenses are payments made to Maynilad Water Services, Inc. for the water consumption at DSWD Central Office, NHTO (Mahusay Building), Director's Dormitory and DSWD AHON Center, MIA Road, Pasay City. It also includes payment to Manila Water Company for water consumption of DSWD SWADCAP, Taguig City and DSWD 4Ps Training Center, Bago Bantay, Quezon City.

Postage and Courier Services represents payment made to the Philippine Postal Corporation and Airfreight 2100. Inc. for mailing services of various communication, door-to-door delivery of the Department. It also includes liquidation of Operating Expenses of the different Social Welfare Attache at foreign post.

Telephone Expenses are payments made to the Philippine Long Distance Telephone Company (PLDT) for current charges of DSWD Telephone (Landlines) lines. It also includes mobile expenses made to Globe Telecom, Inc. and Smart Communications, Inc. for Globe Amax and Smart BIZ load services corporate e-loading systems for use of DSWD Officials and Employees who are Globe Touch Mobile and Smart/Talk and Text subscribers. Also included are reimbursement of individual postpaid lines payments in lieu of prepaid card allocation.

Internet Subscription Expenses are payments made to Globe Telecommunications. Inc. for the wireless internet subscription with Tablet Device for use of DSWD Executive and Management Committee and to Smart Communications. Inc. for wireless internet subscription for DSWD Central Office. It also includes payment made to iOne Resources. Inc. as secondary internet service provider of DSWD DRRROO and NROC.

Auditing Services are payments made to PLDT for current charges of DSWD - COA telephone lines. It also includes traveling expenses of DSWD- COA staff during

validation and or inspection of DSWD Projects of 4Ps and KC-AF projects and cell cards allocation for January to March 2014.

Janitorial Services are payment made to Philcare Manpower Services for janitorial services rendered by 58 janitors assigned at DSWD Central Office and satellite offices including special, additional and overtime services rendered at DSWD NROC and SWADCAP.

Fidelity Bond Premium represents payment of 1.5% fidelity bond premium of Regular Disbursing Officers. Special Disbursing Officers and Approving Signatory of each Bureau/Service of the Department.

Consultancy Expenses includes payment to service providers engaged in the development of systems and the program/project consultants.

Other Professional Services are payments to DSWD hired workers under a Cost of Service Contracts.

20. Financial Expenses

| Account Name | <u>Code</u> | CY 2014 |
|--------------|-------------|---------|
| Bank Charges | 50301040 | 459.92 |
| Total | _ | 459.92 |

The account Bank Charges generally refers to payment and accruals of interbank fees for cash card grants advanced by Land Bank of the Philippines (LBP) to other banks for ATM transactions and the bank service fees for over-the-counter payments of cash grants by the LBP conduits for the implementation of the Pantawid Pamilya program.

21. Non-Cash Expenses

| Account Name | Code | CY 2014 |
|--|----------|--------------|
| Depreciation - Machinery and Equipment | 50501050 | 4,313,500.15 |
| Depreciation - Transportation Equipment | 50501060 | 2,593,628.66 |
| Depreciation - Furniture, Fixtures and Books | 50501070 | 464,747.72 |
| Depreciation - Other Property, Plant and Equipment | 50501990 | 57,330.44 |
| Total | _ | 7,429,206.97 |

The Depreciation for Land Improvements, Buildings and Other Structures, Machinery and Equipment. Transportation Equipment. Furniture and Fixtures and Books. Other Property, Plant and Equipment are periodic cost allocation for the wear and tear the Department's PPE. Amortization of Intangible Assets are also periodic cost allocation of the Computer Software.

22. Net Financial Subsidy

| Account Name | <u>Code</u> | CY 2014 |
|----------------------------------|-------------|----------------|
| Subsidy from National Government | 40301010 | 232,352,876.31 |
| Subsidy from Other Fund | 40301050 | 66,504.59 |
| Subsidies - Others | 50214990 | 93,179,195.64 |
| Total | | 139,240,185.26 |

The account Subsidy from National Government is further broken down as follows:

| NCA Received from DBM | |
|---|----------------|
| Operating Requirements | 260,122,020.28 |
| Field Offices | 65.985.414.61 |
| Tax Remittance Advice (TRA) | 2.203.060.51 |
| Total * | 328,310,495.40 |
| Less: | |
| Notice of Transfer of Allocation | 65,985,414.61 |
| Lapsed NCA | 29,769,584.55 |
| Refund of Cash Advance/Adjustments | 202,619.93 |
| Total | 95,957,619.09 |
| TOTAL Subsidy from National Government as of 12/31/14 | 232,352,876.31 |

The account Financial Assistance to NGAs pertains to transfer of funds through funding checks charged against Loan Proceeds to Field Offices for the implementation of various projects programs activities.

The account Subsidies – Others pertains to the community grants for the KC NCDDP program from January to November 2014.

23. Gains/Losses

| Account Name | <u>Code</u> | CY 2014 |
|----------------------------------|-------------|--------------|
| Loss on Foreign Exchange (FOREX) | 50504010 | 507.242.57 |
| . Total | | (507,242.57) |

Gains on Foreign Exchange results from the translation of foreign currency into the presentation currency which the Philippine peso was using the prevailing exchange rate at every end of the period. This is the excess of current exchange rate (closing rate) at the reporting date over the rate initially or previously recognized multiplied by the balance of the foreign currency account.

Loss on Foreign Exchange (FOREX) are results from the translation of foreign currency into the presentation currency which was the Philippine peso using the prevailing exchange rate at every end of the period. This is the excess of the rate initially or previously recognized over current exchange rate (closing rate) at the reporting date multiplied by the balance of the foreign currency account.

The account Other Gains pertains to payments received from contractors suppliers for non-refundable fee for bidding documents for participation in the bidding for the supply and delivery of various goods and services.

24. Receipt of Notice of Cash Allocation

The total receipt of notice of cash allocation to cover operating requirements for the implementation of various programs/projects/activities, replenishment of Working Fund for the program and project loan support, and for terminal leave benefits to former DSWD employees is in the amount of P82,370,567,333,46, while the amount of P12,674,00 pertains to trust receipt representing the refund of excess cash advance charged against ASEAN funds which was inadvertently deposited to the Bureau of Treasury (BTr) and subsequently refunded by the Bureau of Treasury.

25. Remittance to National Treasury

The Remittance to National Treasury refers to deposit of collections with the BTr for refunds of current and prior year expenses as well as disallowances, miscellaneous income, permits and licenses and remittance of interest income.

26. Payment of Expenses

This refers to payments of personnel services, maintenance and other operating expenses and financial expenses including each grants to Pantawid Pamilya beneficiaries.

27. Grant of Financial Assistance/Subsidy

This refers payments financial assistance for assistance to individuals in crisis situation, each grants to Pantawid Pamilya beneficiaries and community grants for the KC NCDDP program from January to November 2014 as a result of the adoption of the e-NGAS version 2.0.

28. Release of Intra-Agency Fund Transfers

This pertains to cash outflows for transfer of subsidy and capital seed fund to Field Offices.

MATRIX OF EFFECT ON THE FINANCIAL STATEMENTS OF THE ACCOUNTING ERRORS AND DEFICIENCIES

A. Accounting Errors

| Reference (Observation/ Paragraph No.) | Errors | Accounts Affected | Effect to Total Assets/Liabilities/ Government Equity |
|--|--|--|---|
| Turagraph (vo.) | | | Under/(Over) statement |
| B.15 | Errors/omissions in recording transactions affecting cash accounts | Cash in Bank - LCCA | 4,055,398,39 |
| | Net Overstatement | | 4,055,398.39 |
| | Total Assets | | 218,906,328.70 |
| | Percent to Total Assets | | 1.85% |
| | Net Overstatement | | - |
| | Total Liabilities | | 2,995,689.04 |
| | Percent to Total Liabilities | | θ , $\theta \theta$ |
| B.15 | Errors omissions in recording transactions affecting cash accounts | Expense Accumulated Surplus (Deficit) | (4,055,398,39) |
| | Net Understatement | | (P4 ,055,398.39) |
| | Total Accumulated Surplus/ (Deficit) | | 215,910,639.66 |
| | Percent to Accumulated Surplus (Deficit) | | 1.88% |

B. Accounting Deficiencies

| Reference (Observation/ Paragraph No.) | Deficiencies | Accounts Affected | Amount |
|--|------------------------|---------------------------------------|-----------------|
| B.18 | Unsupported payment of | Expense/Accumulated Surplus (Deficit) | ₽1,967,001.76 |
| D0 | transactions | Due from Local Government Units | 157,599,999.86 |
| | Total | | ₽159,567,001.62 |

· Department of Social Welfare and Development Project: KALAHI-CIDSS Status of Implementation of Prior Years' Audit Recommendations

| Observations | Ref. | Management Comments/Actions Taken (Update as of May 2015) | : |
|---|------|---|------------------------------|
| Valid obligations totaling to \$\mathbb{P}1,111,199.98\$ were not recorded as of December 31, 2013 resulted to the understatement of the accounts Account Payables and the related Expense/Asset accounts by \$\mathbb{P}1,111,199.98\$, \$\mathbb{P}24,399.98\$ and \$\mathbb{P}1,086,800.00\$, respectively. | CAAR | As at end of the calendar | OSEC Fully implemented |
| We recommend for DSWD issue a memorandum requiring the submission of all the valid obligations of the department for purposes of recording valid obligations before closing of the books. | I | | : |
| The non-issuance of official receipts as evidence of payment of services of \$\frac{P472,800.00}{2}\$ cast doubt on the award of contracts to consultants not registered with the BIR as well as the payment of the correct amount of taxes due to possible under declaration of income for failure to report the required official receipts. | CAAR | | OSEC Fully implemented |
| We recommend management to: | ! | | ļ. |
| Withhold retention money for consultancy contracts: | : | : | : |
| b) Require the consultants to issue the covering ORs and submit approved progress/final reports or output to support the consultancy claims from the DSWD; and | į | | |
| c) Notify the BIR for contractors engaged in business with the agency | | | |

that does not issue OR, as it is the basic evidence of payments of services for tax audit purposes.

2013

Management

prospectively.

recommendations.

to : With similar COA lobservation

in 2014

The GOP financial counterpart in the amount of ₽64,350,435.36 for the CAAR implement KALAHI-AF was not utilized for its intended purpose due to the following: a) charging of expenses of other foreign assisted projects (FAPs); and b) advance funding by the DSWD for expenditures chargeable against the Ioan proceeds which were not immediately reimbursed. thus depriving all other expenses of the KC-AF project for CY 2013. Further, the inclusion of expenses of other FAPs and PAMANA resulted to overstatement of reported expenditures in the books of KC-AF.

We recommend that Management

a) Stop the use of GOP financial counterpart for grants of subprojects and dishurse the same according to its intended use; and

to:

b) make necessary adjustments reclassification of the payments to its respective or appropriate funds for consistency or proper reference.

Purchases of Property, Plant and Equipment in the amount *₽11,981,345.74* in 2013 out ofKALAHI-Loan Proceeds and GOP funds were without prior approval by the National Government Offices and World Bank contrary to COA-DBM Joint Circular No. 2-97 and Office of the President and World Bank Guidelines on Procurement of Goods,

2013 Management to Receipt of of CAAR implement COAletterrecommendations. response prospectively. from the OP for Awaiting post-facto | evaluation

approval from the OP.

39

Works, and Non-Consulting Services, respectively.

We recommend the post-facto approval from the Office of the President and the NCC for the appropriate: equipment purchased. Submit the 2013 procurement plans and their updates or modifications as approved by the Bank and with their no objection letter before ! implementation. Close monitoring and supervision be undertaken by the National Project Monitoring Committee to ensure the implementation of the project as planned and compliance with the circulars and guidelines on Foreign Assisted Projects.

Audit of the Community Grants KALAHI-CIDSS AF amounting to **₽**593,342,038.84 revealed the following deficiencies: (a) The downloaded community grants to the Barangay Sub-project Management Committee in ; the amount of \$\mathbb{P}349,720,038.84 were without the approval of the National Project Director and Chief Finance Officer of KALAHI-CIDSS AF; (b) On-going SPs with downloaded grants amounting to \$\mathbb{P}\$120,695,480.87 were not completed within the four to six months period of implementation; and Funds transferred ₽19,766,110.40 to the BSPMC remain unutilized as of December 31, 2013, thus cast doubt on the reliability of the implemented SPs, depriving the local households of the benefits due them and uncertainty that the objective of improved social capital as set forth in the Loan Agreement will not be fully attained before its closing date.

We the ! recommend that Management to:

a) Ensure that all the targets included in the WFP are approved by the KC NPD

2013 Management to CAAR implement CO.A OSEC recommendations. prospectively. FO XI: All SPs implemented by KC – AF Region XI were completed. SPswere implemented

the NPMO.

incomplete due to various reasons. determined and funded by FO V Similar audit observatio

n is

As of date,

projects

remain

only 8 sub-

2014. FO XI Deficiencie

discussed

in MI

s noted

Not

| а | and Chief Finance: | | | implement |
|--------|--|-------------|---|---------------------------------------|
| , , | | | | ed |
| | require the BSPMC to: (i) fast track | : | • | |
| | submission of requirements as provided | | | Partially |
| | n the CBPM to ensure timely release | | | impelemen |
| | of community grants; (ii) adopt | ı | İ | ted |
| | efficient and timely procurement throcedures in accordance with the | | | |
| | BPM; and (iii) perform resurvey of or | | | |
| | ipdate the project | | | ā. |
| | design/specifications/scope of work | | i de la companya de la companya de la companya de la companya de la companya de la companya de la companya de | # # |
| | perfore the procurement bidding in order | | | · · · · · · · · · · · · · · · · · · · |
| te | o avoid additional works or several | | | |
| | ariation orders during project | | | |
| ii | mplementation: | | | |
| | | | | |
| | equire the Area Coordinators to strictly | | | Partially |
| | upervise the adherence of the BSPMC | | | implement |
| te | o the period of implementation; and | | | ed |
| 4 | | | | cu |
| | nonitor and follow up with the local ifficials concerned for the immediate | | 1 | Partially |
| | Hocation appropriation of the LLC and | | | impelemen |
| | ne timely and opportune release | | - | ted |
| tl: | nereof as provided in the MOA. | | | . tea |
| | 'alidation of 86 Sub-Projects | 2013 | The deficiencies cited in | ···· |
| (SPs) | | CAAR | | OSEC |
| | 61,723.36 revealed: (a) Fourteen | C. T. T. Y. | acted upon. As of date. | Fully |
| (14) | sub-projects costing | | only 8 sub-projects | implement |
| | 337,276.00 being reported as 100 | | remain incomplete due to | • |
| | nt completed as of December 31, | | various reasons. | ec |
| | despite deviations from the | | various reasons. | FO V |
| | oved plans and specifications, | | Management will | |
| thus | depriving the community | | continue to monitor and | • |
| | iciaries of the benefits due them; | | | implement |
| | e local government units (LGU) | | provide technical | ed. |
| | to provide funds in the total | | assistance to ensure | |
| | ni of P1,243,315.853 for the | | completion of these sub- | E() 13' |
| opera | | | projects. | FO IX |
| • | tion and maintenance of leted sub-projects contrary to the | 1 | | Submitted |
| | ment provided for in the KC- | ; | FO V: | certificates |
| | nce Manual; and (c) the non- | | | of completies |
| | liance to KC-Community-Based | | Management has required. | completion |
| | | ; | the RPMO for a monitoring under and | |
| | structure. Manual (CBIM) | | monitoring update and | sub- |
| | ocumentary requirements in the | | the update report declared by 760 and 226 S.D. | projects |
| custon | ly of the BSPMC, thus may | | that 76% or 336 SPs were | EO W |
| CHOIDE | g of the DSEMC , thus may to | | already completed. Only | FO XI |
| expose | e the project ownership to | | 4 SPs or .8% have not | Deficienci |

exploitation, non-maintenance of the projects and contrary to KC Manual.

We recommend that Management to:

- a) Require the ACT and BSPMC to act on the immediate correction of defects deficiencies noted for the full continuity and functionality of the SPs for the benefits of the intended beneficiaries:
- b) Require the concerned officials of the Regional Project Management Office (RPMO) to make representations and to remind the concerned LGUs of their obligation to provide funds and other necessary support to ensure the proper operation, maintenance, and sustainability of the sub-projects; and
- c. Direct the RPMO ACT MCT to conduct final inspection of the SPs and prepare the FIR, SPCR, CCA and furnish copy to the barangay local government and other stakeholders; and
- d) Instruct the Municipal Financial Analyst to maintain and update their cashbook daily or on a weekly basis at the very least, to avoid, over or under expenditures of the funds. Likewise, transfer of excess funds has to be supported with BSPMC resolution as required.

started. Implementation es noted of other SPs is on-going.

2. Project Management will execute an Exit Memo with the LGUs. RPMO technical staffs have initiated meetings with the LCEs and the key officers regarding the arrangements. Additional staff was hired to monitor the project implementation.

Partially implement ed

Partially implement ed

3. No. A and NTP have been issued to one SP; delivery of materials are on-going to 2 SPs; while procurement processes are being undertaken for the last remaining SP.

FO VIII:

The deficiencies cited in the observation were fully acted upon. As of this date, only I sub-project remains incomplete due to deferment and pull out of staff in Gandara. Samar. However, with the re engagement this year, completion of said SPs is one of the conditions we set with the LGU.

Fully implement ed

Fully implement ed

FO IX:

As of May 27, 2014, all projects are 100 % completed as per report submitted to the COA and to KC CO. All KC AF are 100% completed in June 2014, all community bank

| | | | |
|---|---------|---|------------------------|
| | | accounts closed and all community disbursement vouchers together with the inventory of disbursement vouchers were submitted to COA. | - - |
| The unrecorded balances in the | 2013 | | Fully |
| books of KC-AF amounting to | CAAR | | implement |
| ₽926,719.90 due to returned balances | İ | | ed |
| of community grants and erroneous | | ! | |
| recording resulted to the | i | | , |
| understatement of Cash in Bank | | | |
| account as of December 31, 2013. | | | |
| The physical existence, accuracy | 2013 | Physical count of PPE | With |
| and reliability of accounting and | CAAR | was conducted and report | similar |
| property records of Property, Plant and | | was submitted. | observatio |
| Equipment (PPE) totaling to | | was shounted: | n in 2014 |
| ₽86,436,578.39 as of December 31, | | Continuous updating and | 11 11 201 4 |
| 2013, remained doubtful due to the | | reconciliation of accounts | |
| inability of the Property & Supply | | | |
| Officer to submit/conduct complete | | is done for PPE new | |
| physical inventory and to reconcile with | | purchases. | |
| - | | | |
| the records of the Accounting Unit, | | ' | |
| contrary to the provision of Section 490 | | | |
| of G.4.4M Vol. 1. | | | |
| We recommended that Management to direct the Property and Supply Officer Designate to conduct complete physical inventory of all property, plant and | | | |
| regularly, in order to | | | |
| determine its physical existence and | | | |
| condition. The result thereof shall be | | | |
| checked on the property cards as against a | | | |
| the equipment ledger cards and the total | | : | |
| shall be compared with those in the | | : | |
| general ledger. If there are any | | | |
| discrepancies between the physical | , 1 | i | |
| count and booked PPE, it must be | ! | ļ | |
| investigated, cleared and reconciled | | | |
| immediately. | | | |
| Purchuses of some materials for | 2013 | RESOLVED: Excess | E |
| the construction of 2 units 6.90 linear | CAAR | materials were disposed | Fully |
| meter double barrel box culvert under | C.7.711 | in accordance with | implemente |
| KALAHI-CIDDS Project in Barangay | | | d |
| Anahaw, Alegria, Surigno del Norte | • | KALAHI guidelines. | |
| | | Recommendations are | |

| 3,345,027.00 we | ved project cost of P re excessive by P rary to PD 1445 and -554. | being observed. | | |
|------------------------------|--|-----------------|---|---|
| | commended that | : : | : | |
| Management: | | | : | |
| to coordinat Service Prov | puty Area Coordinator e closely with the dider especially during | | | |
| and possible | stage so that all factors deviations will be arry on and before | | ! | |
| | Regional Community | | • | |
| Infrastructure | Specialist to | | | : |
| every details | check and review of the Program of avoid excesses or the future. | į | ļ | |
| | monitor the purchases of materials for the | | | |

ACTION PLAN MONITORING

| Sector: <u>National (joygrument Sector,</u> Chi <u>ster 6 - Tealth and Seienge</u> | Prepared by | | | Date | |
|--|-------------|---|---|------|----|
| Cant | Reviewed by | : | | Date | ٠. |
| Agency Audited: Department of Social Welfare and Development | Approved by | | | Date | |
| Audit Period: | | | : | | |
| AAR Date: | | | | | |

| S N | | Kemarks | | | |
|---|---|--|--|--|--|
| DAR | | = | | · | |
| 111/ | Actual olementa n Date | <u>-</u> | | | |
| 0.07 | Actual Implementation | E. | | | |
| RESULTS of COAVALIDATION. | Status of Imple mentati | a , | | | |
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| | Action Taken/ Action to le | | | | ; |
| _ | | | | | |
| i | Reason for Partial/ Delayy Non- mplementation | | | | : |
| | Reason for Partial/ Delay/ Non- Implementation | apprenticular de la company de | | | |
| . ! | | | | | |
| NOLLY | | : | | | |
| = | r get nenta- Date | : | | | |
| IMPLE | I arget Implementa- tion Date | | - | - | |
| AGENCY ACTION PLAN and STATUS OF IMPLEMENTATION | - <u>=</u> | | | | i |
| and ST | Agency Action Respon | | | | |
| 7- 7- | | - Si - Si | the and and sith | | eds. |
| N 0 | fions | D.S.W. | ry the and hank hank id with | the DOF fithe LBP memo to the | on proceeds sponding |
| | Audit Recommendations | Concerned DSWD officials to deposit immediately with the | National Treasury the dormant and unnecessary hank accounts deposited with AGDB. | and the BTr of the LBP bank debit memo pertaining to the | loun/grant proceeds with the corresponding |
| ENC | 1000 | E y c | Tr sary dep | BTr Gebi | |
| 9 | | cerno cials redia | National Tr dormant unnecessary accounts dep AGDIR | | /gran |
| į | 7 | Concerned DSWD officials to deposit immediately with the | National dormant timecessa accounts ACDB. | Furnish and the BTr o bank debit pertaining | loan/grant with the corres |
| - | = | | | | 2 % |
| | Andit Observation | ed Varia | uyy k in | | led R15/1 |
| | A | Funds uar remidied to the Natianal | Freasnry kept intact in the bank | Loan proceed grants directly | refunded to the IBRD/IFB without |
| : | CAAR | 1 107 | | | |
| | | 유 | | | |

| : 7 | Remarks | | |
|---------------------------|--|--|---|
| OLLY | | | |
| VALH | Actual Implementatio n Date From Fo | · | |
| of CO.A | Action From | | |
| RESULTS of COA VALIDATION | Status, of tmple mentati | | : |
| | Pate Follow up | | |
| | Action Taken/ Action to be Taken | | |
| | Reason for Partial/ Delay/ Non- Implementation , if applicable | | |
| NOLLY | Status of Implements -tion | | |
| ATUS OF IMPLEMENTATION | I arget Implementa- tion Date From To | | |
| | Agency Action Plan Person/ Implem Dept. from ion Respon an -sible brom | | |
| N and S. | Vertion Plan | | |
| AGENCY ACTION PLAN and ST | Audit Recommendations letters, authorizing the withdrawal and deposit of the amount P6,953,796,22 and \$2,425,268.48 to Wachovia Bank NA. New York, of the IBRD; and | • Stop the practice of direct refund/return of loan/grant balances, for future transactions of the same nature, instead request for cancellation of the unwithdrawn amount of loan/grant through | FOs to forward to the DSWD-CO the transfer notice or deposit slip for reference and use in the monitoring and |
| | Nudit Observation DOF/BTr notification | | Recording errors/ omissions resulting in misstotement |
| | Ref | | |

| | ls: | | | | | | | | | | • | | |
|--|--|-------------------------|---|--------------------|--|---------------|---|-------------------------------------|-----------------------|--------------------------|--------------|---|---------------|
| ć | Remarks | | | | | | | | ÷ | | | | |
| 10.7.11 | | | | | | | | | | | | | |
| 1 VAL | Actual Implementatio n Date From To | | | - | | | | | | | | | |
| -0.04 | Act Implem n H | | | _ | | | | | | | | | |
| RESULTS OF COA VALIDATION | Status of Imple mentati | | | | | | | | | | | | |
| | Date Follow up | • | | | | | | | | | | | |
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| AGENCY ACTION PLAN and STATUS OF MPLEMENTATION | Andit Recommendations of reconciliation of balances of the Current | Account; • KC NPMO and | Finance to (a) use the KC-AF-LP according | reimburse KC-AE-LP | the above amount from the appropriate FAP | st/reclassify | charging of expenses from KC-AF to the | respective or appropriate funds, as | may be necessary; and | • concern officialsto | satisfactory | explanation, subject to evaluation of the audit | team, on the |
| | Audit Observation of Cash in Bank | balances Trregular, | unauthorized , unnecessary , and | unsupported | fransactions | | | | | | | | |
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| | | AGENCY ACTION PLAN and STATES OF IMPLEMENTATION | CS pure N | ATUSOF | IMPLEMEN | NOLLA | | ! | = = · | ESULTS o | RESULTS OF COA VALIDATION | NOLLYC |
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| | | excessive procurement otherwise, these will be disallowed in audit; and henceforth, be more prudent in its procurement activities especially during disaster relief operations, determine the real need before purchasing and ensure that only those that are extremely necessary will be procured. | | | | | • | | | | | |
| | Local Counterpart Contribution failed to reach the 80 percent performance | Direct the concerned DSWD officials to verify and look into the Municipalities which do not comply with the provisions of the MOA regarding the 30 | | | | | | ; | | | | |

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| AGENCY ACTION PLAN and ST | Audit Recommendations | costs to ensure the sustainability and success of the KC projects; | direct the concerned DSWD officials to impose | , | abovementioned provisions; and | direct the concerned DSWD officials to improve the reporting system in the | website to include not only the committed sub-project costs but likewise the actual and |
| | Andit Observation | | | | | | |
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| S pur N | Action Plan | | | | |
| AGENCY ACTION PLAN and STATUS OF IMPLEMENTATION | Audit Recommendations detailed costs to reflect | the efficiency of the project in attaining its goals. | • require the KALAHI-CIDSS Regional Monitoring Management Unit in coordination with the field personnel to fast track the completion of SPs; | adopt measures and institute feedback mechanism system to address the issues and concerns which hinder the timely completion of projects; and | direct the ACT and BSPMC to |
| | Andir Observation | | Delayedom- implemented not functional KALAHI- CIDSS sub- projects | | |
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| AGENCY ACTION PLAN and STATUS OF MIPLEMENTATION | | | Andit Recommendations innucliately correct the | defects/deficiencies | noted and closely | coordinate during | planning and pre and | construction | es. | | | |
| | | | in in in | gap | notea | coon | plan | post | phases. | | | |
| | | Audit | Observation | | | | | | | | | |
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